State regulatory approaches for distribution planning

Lisa Schwartz and Natalie Mims Frick, Berkeley Lab
Contributions by Juliet Homer, Dan Boff and Alan Cooke, Pacific Northwest National Laboratory

Training Webinars on Electricity System Planning
New England Conference of Public Utilities Commissioners
June 16, 2022
Disclaimer
This document was prepared as an account of work sponsored by the United States Government. While this document is believed to contain correct information, neither the United States Government nor any agency thereof, nor The Regents of the University of California, nor any of their employees, makes any warranty, express or implied, or assumes any legal responsibility for the accuracy, completeness, or usefulness of any information, apparatus, product, or process disclosed, or represents that its use would not infringe privately owned rights. Reference herein to any specific commercial product, process, or service by its trade name, trademark, manufacturer, or otherwise, does not necessarily constitute or imply its endorsement, recommendation, or favoring by the United States Government or any agency thereof, or The Regents of the University of California. The views and opinions of authors expressed herein do not necessarily state or reflect those of the United States Government or any agency thereof, or The Regents of the University of California.

Ernest Orlando Lawrence Berkeley National Laboratory is an equal opportunity employer.

Copyright Notice
This manuscript has been authored by an author at Lawrence Berkeley National Laboratory under Contract No. DE-AC02-05CH11231 with the U.S. Department of Energy. The U.S. Government retains, and the publisher, by accepting the article for publication, acknowledges, that the U.S. Government retains a non-exclusive, paid-up, irrevocable, worldwide license to publish or reproduce the published form of this manuscript, or allow others to do so, for U.S. Government purposes.
In this presentation

► Planning elements and state requirements
► Grid modernization and distribution planning
► Distributed energy resources (DERs) and distribution planning
  ■ Hosting capacity analysis
  ■ Interconnection
  ■ Non-wires alternatives
  ■ DER tariffs
► Stakeholder engagement
► Emerging issues
  ■ Equity
  ■ Data-related requirements
  ■ Wildfire risk
► Questions public utility commissions can ask
► Resources
Planning Elements and State Requirements
Electricity system planning

► Distribution planning - Assess needed physical and operational changes to the local grid
  ■ Annual process, with 1–2 year planning horizon*
    • Identify and define distribution system needs
    • Identify and assess possible solutions
    • Select projects to meet system needs
  ■ Longer-term utility capital plan
    • Includes solutions and cost estimates, typically over a 5- to 10-year period, updated every 1 to 3 years
► Integrated resource planning (IRP)* - Identify future investments to meet bulk power system reliability and public policy objectives at a reasonable cost
  ■ Consider scenarios for loads and distributed resources; impacts on need and timing for utility investments
► Transmission planning – Identify future transmission expansion needs and options

Also: energy efficiency, demand-side management, electrification and climate plans

*Operational planning addresses immediate concerns (intraday through the current year).
One reason states are increasingly interested in distribution planning

Distribution system investments account for the largest portion (32%) of capex for U.S. investor-owned utilities: $46.4B (projected) in 2021.

Source: Edison Electric Institute
Other potential benefits from improved distribution planning processes

- Makes transparent utility plans for distribution system investments holistically, before showing up individually in a rider request or rate case
- Provides opportunities for meaningful PUC and stakeholder engagement
  - Can improve outcomes — more data, community input, review
- Considers uncertainties under a range of possible futures
- Considers all solutions for least cost/risk
- Motivates utility to choose least cost/risk solutions
- Enables consumers and 3rd party providers to propose grid solutions and participate in providing grid services

Source: DOE 2021
States with distribution planning requirements

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Grid modernization plan requirement</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Hosting capacity analysis/mapping requirement</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Non-wires alternatives / locational value requirements</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Storage Mandates or Targets</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Benefit-Cost Methodology / Guidance</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Storm hardening requirements</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Required reporting on poor-performing circuits and improvement plans</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Berkeley Lab and Pacific Northwest National Laboratory

Distribution plans may be incorporated in integrated resource plans or integrated grid plans. Grid modernization plans may be filed in combination with distribution plans. This list is not all-inclusive.
Example state requirements*

► Distribution system plans
California, Colorado, Delaware, DC, Hawaii, Illinois, Indiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, New Hampshire, Nevada, New York, Oregon, Rhode Island, Vermont, Virginia, Washington

► Grid modernization plans
California, Hawaii, Massachusetts, Minnesota, New York, Ohio
- Utilities in other states have filed grid modernization plans absent requirements (e.g., GA, NC, SC, TX).

► Hosting capacity analysis/maps
California, Colorado, Hawaii, Massachusetts, Michigan, Minnesota, Nevada, New Hampshire, New York, Oregon

► NWA/locational value
CA, CO, DE, DC, HI, ME, MI, MN, NV, NH, NY, RI

► Benefit-cost handbook/guidance
CA, DC (draft), IL, MD, NV, NY, RI, SC

► States using or considering adopting NSPM framework
- AR, CO, CT, DC, MD, MI, MN, MO, NH, NJ, RI, PA, WA

*This list is not all-inclusive.
Procedural elements

► Frequency of filing
  ■ Typically annual or biennial
  ■ Every 3 years (e.g., NV)
  ■ Considerations: alignment with utility distribution capital planning, IRP filing cycle, workload, making and tracking progress on goals and objectives

► Planning horizon
  ■ 2-4 year action plan – OR (+ 5-10 year roadmap for investments, tools and activities)
  ■ 3 year action plan — NV (+ 6-yr forecasts), DE (+ 10-yr long-range plan)
  ■ 5 years – NY, CA (+ 10-yr grid modernization vision), HI (+ plan to 2045), MI (+ 10-15 yr outlooks), MN (+ 10-yr Modernization & Infrastructure Investment Plan)
  ■ 5-7 years – Indiana
  ■ Considerations: short- and long-term investments, coordination with IRP, granularity of distribution planning

► Stakeholder engagement (later in this presentation)

See Extra Slides for Confidentiality provisions
Substantive elements (1)

- Baseline information on current state of distribution system
  - Such as system statistics, reliability performance, equipment condition, historical spending by category

- Description of planning process
  - Load forecast – projected peak demand for feeders and substations
  - Risk analysis for overloads and mitigation plans
  - Budget for planned capacity projects
    - Asset health analysis and system reinforcements
    - Upgrades needed for capacity, reliability, power quality
    - New systems and technologies
    - Ranking criteria (e.g., safety, reliability, compliance, financial)

- Distribution operations — vegetation management and event management

Source: Xcel Energy, 2021
Substantive elements (2)

- DER forecast
  - Types, amounts and locations
- Hosting capacity analysis
  - Including maps
- Grid needs assessment and NWA analysis to identify:
  - Existing and anticipated capacity deficiencies and constraints
  - Traditional utility mitigation projects
  - A subset of these projects that may be suitable for non-wires alternatives (NWA) to defer or avoid infrastructure upgrades for load relief, voltage, reducing interruptions, resilience
Substantive elements (3)

► Grid modernization strategy
  ▪ Includes financial forecasts associated with grid modernization plans
  ▪ May include request for certification for major investments

► Action plan

► Additional elements
  ▪ Long-term utility vision and objectives
  ▪ Ways distribution planning is coordinated with integrated resource planning
  ▪ Customer engagement strategy
  ▪ Summary of stakeholder engagement
  ▪ Proposals for pilots

Source: Xcel Energy 2021
Grid Modernization and Distribution Planning

Source: U.S. Department of Energy’s Grid Modernization Multi-Year Program Plan
Relationship of grid modernization planning to integrated distribution planning

Source: DOE 2021
Start with principles and objectives instead of picking technologies

Grid modernization planning starts with principles, objectives and capabilities needed. They determine functionality and system requirements.

Holistic, long-term planning for grid modernization is needed to:

- Support state goals, including reliability, resilience, affordability, clean energy resources, climate and electrification (e.g., AMI for time-varying rates that provide demand flexibility to integrate more wind and solar)
- Address interdependent technologies and systems, including “platform” components (e.g., Advanced Distribution Management Systems, Geographic Information System, Outage Management System) needed to enable or support other grid modernization projects
- Consider proactive grid upgrades to facilitate customer choice

Other plans may feed into distribution plans:

- Electrification plan informs grid needs for EV charging
- Cybersecurity plan identifies resilience threats that distribution planning can consider
- Demand-side management plan specifies capabilities that distribution technologies and systems should provide to achieve multi-year targets for demand response, energy efficiency and conservation

Source: DOE 2021
How one state put together the pieces: Minnesota (1)

- **Minn. Stat. §216B.2425** (2015) requires the largest utility (Xcel Energy) to submit biennial transmission and distribution plans to the PUC
  - To “identify … investments that it considers necessary to modernize the transmission and distribution system by enhancing reliability, improving security against cyber and physical threats, and by increasing energy conservation opportunities ….”
  - May ask Commission to **certify priority projects and approve costs through a rider** — a finding that the project is consistent with requirements of this statute, not a prudency determination
  - Analyze hosting capacity for **small-scale distributed generation resources** and identify necessary distribution upgrades to support [their] continued development

- Xcel Energy **1st grid modernization report** (Docket 15-962)
- Xcel Energy **2nd grid modernization report** (Docket 17-776)

- The Commission certified investments in:
  - Advanced Distribution Management System (ADMS)
  - Residential Time of Use Pilot using AMI
  - Field Area Network (FAN)

---

[Image: Diagram of MN Jurisdiction - Capital Profile 2021-2026 IDP Categories (excludes CIAC and Solar)]

- Age-Related Replacements and Asset Renewal
- New Customer Projects and New Revenue
- System Expansion or Upgrades for Capacity
- Projects related to Local (or other) Government-Requirements
- System Expansion or Upgrades for Reliability and Power Quality
- Other
- Metering
- Grid Modernization and Pilot Projects

$ in Millions

- $210.1
- $286.6
- $763.3
- $971.4
- $237.4
- $21.8
- $239.2
How one state put together the pieces: Minnesota (2)

- The PUC initiated an inquiry on Electric Utility Grid Modernization with a focus on distribution planning ([Docket CI-15-556](#)).
  - Series of stakeholder meetings
  - Questionnaire to utilities on utility planning practices plus stakeholder comments
    - How do Minnesota utilities currently plan their distribution systems?
    - What is the status of each utility’s current plan?
    - How could the utility’s planning processes be improved or augmented?
  - Staff Report on Grid Modernization defined grid modernization for Minnesota, proposed a phased approach, and identified principles to guide it.

- The Commission set Integrated Distribution Planning requirements for Xcel Energy ([Docket 18-251](#)) and smaller regulated utilities ([Dockets 18-253, 18-254, and 18-252](#)).

- Xcel Energy filed the 1st DSP in 2018 ([Docket 18-251](#)), a 2nd IDP in 2019 ([Docket 19-666](#)), and a 3rd IDP in 2021 ([Docket 21-694](#)).
  - Grid modernization plan now filed with IDP filing.
Illustrative Long-Term Grid Modernization Plan

<table>
<thead>
<tr>
<th>AGIS Investments</th>
<th>Near-Term (2021-2023)</th>
<th>Medium-Term (2024-2026)</th>
<th>Long-Term (2027-2030)</th>
</tr>
</thead>
<tbody>
<tr>
<td>ADMS</td>
<td>ADMS Data / GIS</td>
<td></td>
<td></td>
</tr>
<tr>
<td>TOU Rate Pilot</td>
<td></td>
<td>AMI</td>
<td></td>
</tr>
<tr>
<td>AMI Software</td>
<td></td>
<td>FAN</td>
<td></td>
</tr>
<tr>
<td>FLISR</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Substation Upgrades and Additional Distribution Automation

Customer Platform

- OMS Upgrade
- MDMS Replacement
- Demand Response (DRMS)

Other Planned or Potential Future Investments

- Electric Vehicle Pilots
- Electric Vehicle Infrastructure
- Energy Storage
- DERMS Monitoring & Control
- DERMS/DRMS Integration
- Distributed Intelligence
- FERC 2222 Deployment and Operations Strategy
- FERC 2222 Implementation

Source: Xcel Energy 2021
DERs and Distribution Planning
Proactive planning is more effective.

Tell customers where the grid needs help and what services the grid needs. Provide appropriate incentives.

- **Load and DER forecasting** helps resource planners avoid overbuilding and feeds into analysis of which feeders may be stressed by DER in the near-term.
- **Hosting capacity analysis** shows how much more DER can be managed on a given feeder easily and where interconnection costs will be low/high.
- Together, these processes identify feeders that are likely to see DER growth and can be considered for proactive upgrades.
- **Locational net benefits analysis** helps determine the benefits of specific services at a specific location to guide developers.
- Cost-effective **non-wires alternatives** are DERs that provide specific services at specific locations can defer some traditional infrastructure investments, leveraging customer and third-party capital investments. DERs like energy efficiency and demand response can make more hosting capacity available.
- These analyses can inform rates and tariffs.

Source: Adapted from Debbie Lew, [Emerging distribution planning analyses](https://www.berkeliev2.energy.gov/), prepared for Berkeley Lab, 2020
What is hosting capacity?

- Amount of DERs that can be interconnected without adversely impacting power quality or reliability under existing control and protection systems and without infrastructure upgrades
- Analysis shared by utility typically in maps with supporting data
- Three main constraints: thermal, voltage/power quality, protection limits

Figure adapted by Berkeley Lab from EPRI (2015), *Distribution Feeder Hosting Capacity: What Matters When Planning for DER?*
# Hosting capacity use cases

<table>
<thead>
<tr>
<th>Use Case</th>
<th>Objective</th>
<th>Capability</th>
<th>Challenges</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Hosting Capacity Analysis Use Cases</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Development Guide</td>
<td>Support market-driven DER deployment</td>
<td>Identify areas with potentially lower interconnection costs</td>
<td>Security concerns; analysis/model refresh; data accuracy and availability</td>
</tr>
<tr>
<td>Technical Screens</td>
<td>Improve the interconnection screening process</td>
<td>Augment or replace rules of thumb; determine need for detailed study</td>
<td>Data granularity; benchmarking and validation to detailed studies</td>
</tr>
<tr>
<td>Distribution Planning Tool</td>
<td>Enable greater DER integration</td>
<td>Identify potential future constraints and proactive upgrades</td>
<td>Higher input data requirements; granular load and DER forecasts</td>
</tr>
</tbody>
</table>

Source: ICF International for DOE

California Integration Capacity Analysis

► Models how much new generation — as well as load — can be accommodated on the distribution system at specific locations, using actual grid conditions
  ■ Understanding capacity for new load is especially important in the context of state electrification initiatives, as well as energy storage projects (load+generation).

► PUC’s ruling on Jan. 27, 2021, directed utilities to refine their Integration Capacity Analysis maps and include them in data portals: PG&E, SCE (see user guide), SDG&E*

*In addition to the ICA map, the portals include the utility’s Distribution Investment Deferral Framework map (Grid Needs Assessment + Distribution Deferral Opportunity Report) and Solar Photovoltaic and Renewable Auction Mechanism map.

See Extra Slides for Minnesota’s requirements for hosting capacity analysis.

Source: SCE
Interconnection process

Systems above a certain size may skip the Fast-Track Screens and go straight to detailed Impact Studies

U.S. states adopting IEEE Standard 1547-2018

See Extra Slides for ISO/RTO adoption and state resources on interconnection.
What are non-wires alternatives?

- Options for meeting distribution system needs related to load growth, reliability and resilience.
  - Single large DER (e.g., battery) or portfolio of DERs that can meet the specified need
- Objectives: Provide load relief, address voltage issues, reduce interruptions, enhance resilience, or meet local generation needs
- Potential to reduce utility costs
  - Defer or avoid infrastructure upgrades
  - Implement solutions *incrementally*, offering a flexible approach to uncertainty in load growth and potentially avoiding large upfront costs for load that may not show up.

- Typically, the utility issues a competitive solicitation for NWA for specific distribution system needs and compares these bids to planned traditional grid investments to determine the lowest reasonable cost solution.

- Jurisdictions that require NWA consideration include CA, CO, DE, DC, HI, ME, MI, MN, NV, NH, NY and RI. Other states have related proceedings, pilots or studies underway.

Case studies featured in Berkeley Lab report, *Locational Value of Distributed Energy Resources*
Locational value of DERs

In addition to analyzing DERs as alternatives to *specific projects*, utilities can conduct *systematic* studies of DER locational value to:

- Better understand where to target DERs
- Calibrate incentive levels
- Reduce load growth for specific areas of the distribution system
- Reduce the need for traditional distribution system upgrades.

Locational net benefits analysis systematically analyzes costs and benefits of DERs to determine the net benefits DERs can provide for a given area of the distribution system.

These studies can become a routine and transparent part of the utility’s distribution planning process. Information also can be used for DER programs and rate designs.

Example PG&E peak capacity allocation factors distribution by hour for climate zone 4 and climate zone 11. Source *Avoided Cost Calculator* (2021)
State Benefit-Cost Analysis (BCA) Guidelines

Most Used Benefit-Cost Test by State for DERs

- Use of cost benefit analysis varies significantly by state
- States have different preferences for metrics and reporting, and some states use multiple metrics
  - Use of these metrics may be a best practice, but not required in some states
- Some states are adopting all or portions of the National Standard Practice Manual to aid in BCA
  - Some states developed new cost test(s) based on NSPM principles
  - Some states kept existing test(s), but changed processes to fit NSPM practices
  - Other states directed utilities to consult the NSPM to answer technical questions (e.g., choice of test, discount rate)

<table>
<thead>
<tr>
<th>Test</th>
<th>Perspective</th>
<th>Key Question Answered</th>
<th>Categories of Benefits and Costs Included</th>
</tr>
</thead>
<tbody>
<tr>
<td>Jurisdiction-Specific Test</td>
<td>Regulators or decision-makers</td>
<td>Will the cost of meeting utility system needs, while achieving applicable policy goals, be reduced?</td>
<td>Includes the utility system impacts, plus those impacts associated with achieving applicable policy goals</td>
</tr>
<tr>
<td>Utility Cost Test*</td>
<td>The utility system</td>
<td>Will utility system costs be reduced?</td>
<td>Includes the utility system impacts</td>
</tr>
<tr>
<td>Total Resource Cost Test</td>
<td>The utility system plus host customers</td>
<td>Will utility system costs and host customers' costs collectively be reduced?</td>
<td>Includes the utility system impacts, plus host customer impacts</td>
</tr>
<tr>
<td>Societal Cost</td>
<td>Society as a whole</td>
<td>Will total costs to society be reduced?</td>
<td>Includes the utility system impacts, plus host customer impacts, plus societal impacts such as environmental and economic development impacts</td>
</tr>
</tbody>
</table>

Source: NESP, May 2022; August 2020
NWA procurement strategies in California

► Three procurement mechanisms identify opportunities to cost-effectively defer or avoid traditional utility investments to use DERs to mitigate forecasted deficiencies:

1. **Distribution Investment Deferral Framework** (DIDF) - Annual Grid Needs Assessments and Distribution Deferral Opportunity Reports
   - Examples: SCE, PG&E, SDG&E
   - Following a Distribution Planning Advisory Group stakeholder process, the utilities issue their request for offers (RFO) for competitive annual solicitations for specific deferral projects.

2. **Partnership Pilot** (2021) - Utilities prescreen aggregators to procure customer-owned, behind-the-meter (BTM) aggregation improves and accelerates deferral implementation

3. **Standard Offer Contract Pilot** - Utilities select offers for front-of-the-meter DERs through a simple auction

Source: PG&E presentation on 2021 RFO
As of February 2021, the CPUC approved 16 MW of battery storage contracts for PG&E and 18.5 MW for SCE.

PG&E and SCE released their 2021 DIDF RFO in January 2021.

- Insufficient quantity of viable bids received to meet the full need for any deferral opportunities identified by PG&E or SCE.

SDG&E, PG&E and SCE filed 2021 DIDF plans in August 2021.

- SDG&E identified one project that is eligible for deferral and released its 2021 DIDF RFO in December 2021.

CA investor-owned utilities continue to have challenges successfully implementing NWA.

New procurement mechanisms — the Partnership Pilot and Standard Offer Contract — were designed to accelerate procurement timelines to enable successful deployment of NWA.

See Extra Slides for more information.
Partnership Pilot

- Customers participate in the pilot through a pre-screened aggregator.
- Pre-screened aggregators meet experience and financial viability criteria, and have demonstrated the capability to reliably dispatch DERs.
- The pilot is first-come, first-serve. It remains open until the subscription period closes or when the utility contracts 120% of identified need.
- When the utility receives offers that meet 90% of the capacity needed to defer the distribution project, the utility contracts with the aggregators.
- The pilot budget is capped at 85% of the estimated cost per kW of traditional investment.
- Annually, each utility must identify three projects to test the pilot.

Southern California Edison Partnership Pilot Project

<table>
<thead>
<tr>
<th>Partnership Project Name: New Circuit at El Casco Substation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Project Cities May Include</td>
</tr>
<tr>
<td>---------------------------</td>
</tr>
<tr>
<td>Beaumont, Calimesa, Jonagold Circuit</td>
</tr>
<tr>
<td>2 Closed</td>
</tr>
<tr>
<td>3 Closed</td>
</tr>
<tr>
<td>4 Closed</td>
</tr>
<tr>
<td>5 Closed</td>
</tr>
<tr>
<td>6 Closed</td>
</tr>
<tr>
<td>7 Closed</td>
</tr>
<tr>
<td><strong>Total Tariff Budget</strong></td>
</tr>
</tbody>
</table>
Participants use a standard contract to offer front-of-the meter DERs to avoid or defer identified utility distribution investments.

- Contract is based on Technology Neutral Pro Forma contract — for example, SDG&E’s contract is [here](#).
- DERs can be dispatchable or non-dispatchable.

Participants can submit partial or full offers, and the utility can combine offers together to create a solution. Offers include a $/kW-Month price.

The offer price cap is the value of a one-year deferral of the planned distribution project, which the utilities publish. Once 90% of the capacity is filled the utilities start the contract process.

Utilities are required to select one project annually to test the pilot.

### Southern California Edison Standard Offer Contract Pilot Project

<table>
<thead>
<tr>
<th>Project Description</th>
<th>Tier</th>
<th>Location(s) of Need</th>
<th>Distribution Service Required</th>
<th>Operating Date</th>
<th>Max 10-year Capacity Need (MW)</th>
<th>Max 10-year Duration (hr)</th>
<th>Standard Offer Contract Pilot Project Ranking</th>
</tr>
</thead>
<tbody>
<tr>
<td>New Circuit at Eisenhower</td>
<td>Tier 1</td>
<td>Crossley 33kV</td>
<td>Capacity</td>
<td>6/1/2024</td>
<td>2.9</td>
<td>6</td>
<td>1</td>
</tr>
<tr>
<td>New Circuit at El Casco Substation</td>
<td>Tier 1</td>
<td>Jonagold 12kV</td>
<td>Capacity</td>
<td>6/1/2024</td>
<td>0.4</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>New Circuit at Elizabeth Lake</td>
<td>Tier 1</td>
<td>Guitar 16kV, Oboe 16kV, Trumpet 16kV</td>
<td>Capacity (UCT) FLAG</td>
<td>6/1/2024</td>
<td>9.0</td>
<td>11</td>
<td>3</td>
</tr>
</tbody>
</table>
The Commission set Integrated Distribution Planning (IDP) requirements for Xcel Energy (Docket 18-251) and smaller regulated utilities (Dockets 18-253, 18-254 and 18-252).

- For projects >$2M, utilities must analyze how non-wires solutions compare with traditional grid solutions in terms of viability, price and long-term value.

- Utilities must specify distribution system project types (e.g., load relief or reliability) as well as timelines, cost thresholds and screening process for NWAs.

Xcel Energy’s NWA analyses

- 1st IDP (Docket 18-251)
- 2nd IDP (Docket 19-666)
- 3rd IDP (Docket 21-694)
## Xcel Energy 2021 Integrated Distribution Plan - NWA analysis results (MN)

<table>
<thead>
<tr>
<th>Project Title</th>
<th># of Risks</th>
<th>Aggregate Project Peak Demand (MW Overload)</th>
<th>Aggregate Project Energy Demand (MWh Overload)</th>
<th>Cost of NWA</th>
<th>Cost of Traditional Project</th>
</tr>
</thead>
<tbody>
<tr>
<td>Install Kohlman Lake KOL Feeder</td>
<td>7</td>
<td>11.25</td>
<td>50.39</td>
<td>$17.0</td>
<td>$4.52</td>
</tr>
<tr>
<td>Install Viking VKG Feeder</td>
<td>3</td>
<td>10.3</td>
<td>62.6</td>
<td>$17.9</td>
<td>$4.1</td>
</tr>
<tr>
<td>Install Wyoming WYO Feeder</td>
<td>5</td>
<td>14.38</td>
<td>97.14</td>
<td>$28.5</td>
<td>$2.5</td>
</tr>
<tr>
<td>Reinforce Veseli VES TR1 &amp; Feeder</td>
<td>3</td>
<td>10.99</td>
<td>69.75</td>
<td>$41.8</td>
<td>$2.8</td>
</tr>
<tr>
<td>Install Zumbrota ZUM TR</td>
<td>2</td>
<td>10.97</td>
<td>73.34</td>
<td>$41.8</td>
<td>$3.0</td>
</tr>
<tr>
<td>Install Chemolite CHE TR03</td>
<td>5</td>
<td>28.82</td>
<td>151.18</td>
<td>$11.8</td>
<td>$4.0</td>
</tr>
<tr>
<td>Install Goose Lake GLK TR3 &amp; Feeders</td>
<td>8</td>
<td>29.53</td>
<td>179.03</td>
<td>$37.9</td>
<td>$6.4</td>
</tr>
<tr>
<td>Install Orono ORO TR2 &amp; Feeder</td>
<td>3</td>
<td>15.40</td>
<td>279.70</td>
<td>$68.9</td>
<td>$4.1</td>
</tr>
<tr>
<td>Reinforce Burnside BUR TR2</td>
<td>3</td>
<td>17.8</td>
<td>135.06</td>
<td>$69.6</td>
<td>$2.7</td>
</tr>
<tr>
<td>Install Cottage Grove CGR TR03</td>
<td>4</td>
<td>64.27</td>
<td>321.39</td>
<td>$46.6</td>
<td>$4.2</td>
</tr>
<tr>
<td>Install Cannon Falls Trans CTF TR02 &amp; Fdr</td>
<td>4</td>
<td>17.43</td>
<td>141.13</td>
<td>$108.0</td>
<td>$2.0</td>
</tr>
<tr>
<td>Install Western WES TR3 &amp; Feeders</td>
<td>9</td>
<td>34.97</td>
<td>185.33</td>
<td>$95.4</td>
<td>$5.3</td>
</tr>
<tr>
<td>Reinforce Faribault FAB TR1</td>
<td>5</td>
<td>32.3</td>
<td>234.31</td>
<td>$125.8</td>
<td>$2.0</td>
</tr>
<tr>
<td>Install East Winona EWI TR2</td>
<td>6</td>
<td>21.79</td>
<td>166.46</td>
<td>$115.6</td>
<td>$3.2</td>
</tr>
</tbody>
</table>
Xcel Energy’s Proposed NWA Process for MN (1)

- Xcel Energy held stakeholder workshops in 2021 to identify opportunities to improve its NWA process.

- Stakeholder feedback informed the utility’s proposed process changes.

**Proposed NWA Process Overview**

1. Identify System Risks
2. Develop Traditional Projects
3. Apply Screening Filters
   - 1. Size: >$2M in cost
   - 2. Type: Capacity
   - 3. Timing: Year 3+

**Considered in Detailed Study**
- Avoided Distribution System Losses
- Avoided Distribution System O&M
- Distribution System Voltage
- Credit and Collection
- Risk – Utility/Host Customer
- Reliability – Utility/Host Customer
- Resilience – Utility/Host Customer
- Host Customer Non-Energy Impacts
- Resilience – Societal
- Economic & Jobs
- Public Health
- Low-Income Societal
- Energy Security

**Considered in Cost/Benefit Screening**
- Avoided Energy Generation
- Avoided Generation Capacity + MISO Reserves
- Avoided Transmission Capacity
- Avoided Transmission Losses
- Avoided Distribution Capacity
- Program Administration
- Interconnection Fees
- Avoided GHG Emissions + Other Environmental

Source: Xcel Energy, 2022
### Xcel Energy’s Proposed NWA Process for MN (2)

<table>
<thead>
<tr>
<th>Aspect/Component</th>
<th>Current Method</th>
<th>Proposed Method</th>
</tr>
</thead>
<tbody>
<tr>
<td>Timeframe</td>
<td>Full NWA lifetime</td>
<td><strong>10-year deferral period</strong>*</td>
</tr>
<tr>
<td>Ownership Model</td>
<td>Utility ownership</td>
<td><strong>Load reduction contract or utility ownership</strong></td>
</tr>
<tr>
<td>Load Reduction Requirement</td>
<td>Exact MWh of load at risk on peak day</td>
<td><strong>Peak output for the duration of the risk</strong></td>
</tr>
<tr>
<td>Stacked Values</td>
<td>No stacked values</td>
<td><strong>Stacked values included</strong></td>
</tr>
<tr>
<td>Pro-Rating Values</td>
<td>No pro-rating, full values included</td>
<td><strong>Values pro-rated</strong> for just the load reduction period (ARR split)**</td>
</tr>
<tr>
<td>Solar Performance</td>
<td>PVWatts TMY simulation for one location in Minnesota</td>
<td>PVWatts TMY simulation for <strong>five locations</strong> in Minnesota</td>
</tr>
</tbody>
</table>

* Subject to change.

New York Distribution System Implementation Plans (DSIP)

► **NY PSC DSIP Guidance** (April 2018) – Must include sections on:
  • Integrated planning, advanced forecasting, grid operations, energy storage integration, electric vehicle integration, energy efficiency integration and innovation, distribution system data, customer data, cyber-security, DER interconnections, advanced metering infrastructure, hosting capacity, **beneficial locations for DERs and NWAs, and procuring NWAs**.
  • DSIP also must address governance, marginal cost of service studies, and utility’s most recent Benefit-Cost Analysis Handbook.
  • Utilities filed their 2\textsuperscript{nd} DSIPs in June 2020; see [NYSEG/RG&E](https://www.nyseg.com/); [ConEd](https://www.coned.com/); [O&R](https://www.orp.com/); [National Grid](https://www.nationalgrid.com/); [Central Hudson](https://www.centralhudson.com/).

► The Joint Utilities were initially scheduled to file the 2022 DSIPs in June. The PSC [approved](https://www.ny.gov/news/joint-utilities-schedule-filled-2022-dsip-070522-262471) their request for an initial extension to December 31, 2022, because of ongoing local transmission and distribution planning in [Case 20-E-0197](https://www.ny.gov/).
NWA procurement strategies in New York (1)

► As part of annual capital planning, each utility must routinely identify candidate projects (load relief, reliability) for non-wires alternatives, post information to websites and issue RFPs. Utilities jointly provided suitability criteria (March 2017) for NWA projects and described how criteria will be applied (May 2017) in capital plans and procurement processes.

<table>
<thead>
<tr>
<th>Criteria</th>
<th>Potential Elements Addressed</th>
</tr>
</thead>
<tbody>
<tr>
<td>Project Type Suitability</td>
<td>Project types include Load Relief and Reliability*. Other categories currently have minimal suitability and will be reviewed as suitability changes due to State policy or technological changes.</td>
</tr>
<tr>
<td>Timeline Suitability</td>
<td></td>
</tr>
<tr>
<td>Large Project</td>
<td>36 to 60 months</td>
</tr>
<tr>
<td>Small Project</td>
<td>18 to 24 months</td>
</tr>
<tr>
<td>Cost Suitability</td>
<td></td>
</tr>
<tr>
<td>Large Project</td>
<td>&gt; $1M</td>
</tr>
<tr>
<td>Small Project</td>
<td>&gt; $300k</td>
</tr>
</tbody>
</table>
## Projects, Needs and Default Solutions: Orange & Rockland NWA projects

<table>
<thead>
<tr>
<th>Project</th>
<th>Need</th>
<th>Default Solution</th>
<th>Status</th>
</tr>
</thead>
</table>
| West Warwick **RFP** | Amount: 12MW  
Location: Wisner Substation #80  
When: 2022 | Construction of new transmission/distribution substation | **Executed contract** |
| Sparkill **RFP** | Amount: 2 MW  
Location: Circuit 50-3-13  
When: 2023 | New distribution circuit tie | **Procurement process to begin in 2022**; in service 2023 |
| Monsey **RFP** | Amount: 15 MW  
Location: Bank #244  
When: 2021 | Upgrade of Monsey substation | **Going through siting and permitting process** |

See [Joint Utilities NWA Opportunities](#) and [REV CONNECT](#)
## NWA procurement strategies in New York (3)

<table>
<thead>
<tr>
<th>Project</th>
<th>Need</th>
<th>Default Solution</th>
<th>Status</th>
</tr>
</thead>
<tbody>
<tr>
<td>Orange &amp; Rockland Utilities Pomona DER project</td>
<td>Amount: 2 MW Location: 4 circuits in Pomona load area Overload period: 1-7 pm When: 2020 (spring/summer)</td>
<td>Construct Pomona substation</td>
<td>Completed; 4.1 MW peak reduction from EE, DR and battery</td>
</tr>
<tr>
<td>Con Edison Brooklyn-Queens Demand Management</td>
<td>Amount: 60 MW (since 2015) Location: Brooklyn and Queens Peak hour: 9-10 pm</td>
<td>Construct Brownsville and Gowanus substations</td>
<td>Ongoing - 60 MW peak reduction to date</td>
</tr>
</tbody>
</table>

### Figure 1: Hourly Load Profile of Operational BQDM Customer-Side Solutions and Non-Traditional Utility-Side Solutions

*Figure 1: Hourly Load Profile of Operational BQDM Customer-Side Solutions and Non-Traditional Utility-Side Solutions. Note: A 1.5 MW 4-hour utility-side battery energy storage system is not depicted in the load profile as its dispatch varies.*

*Source: Con Edison BQDM Quarterly report, May 2022*
Coordinated Grid Planning Process in New York

As part of local T&D planning, the PSC required the utilities to develop a Coordinated Grid Planning Process by December 2022.

The process will develop a cost-effective transmission plan for achieving state decarbonization goals (100% clean energy by 2040) and will consider trade-offs between generation, transmission and NWAs.

Source: Joint Utilities CGPP presentation, May 2022
DER tariffs

- DER payments based on Value of DER
  - New York **Value Stack tariff** compensates DER based on location, in addition to energy, capacity, environmental and demand reduction values
  - Locational specific relief value (LSRV) zones are identified by each utility
  - Response to event calls in LSRV zones results in additional DER compensation
  - **Net energy metering** still an option for onsite residential and commercial DG <750 kW

Source: Con Edison [LSRV Zone map](#)
Stakeholder Engagement
Stakeholder engagement has been part of long-term utility planning (e.g., integrated resource planning) for decades. When well designed, the benefits of stakeholder engagement are “better information, decreased risk, and smarter solutions” (De Martini et al. 2016).

Stakeholder engagement can serve many purposes:
- Provide a venue for open discussion
- Improve the quality of regulatory proceedings and their outcomes
- Develop solutions with broad support
- Build trust among parties

Stakeholder engagement for distribution system planning is relatively nascent. Yet people/communities are closest to distribution infrastructure, and that’s where most outages occur.

Among opportunities to improve stakeholder engagement:
- Improved rigor
- Improve equity considerations in resource solutions
- Raise awareness of inherent biases and the impact they have on IRP solutions
- Intervenor and stakeholder compensation
- Create an inclusive stakeholder process

"the Commission has repeatedly pushed Hawaiian Electric to employ best practices, focusing on stakeholder engagement, developing appropriate scenario and sensitivities, and pursuing complete transparency to enable effective review." HI PUC Order 37730

"the Commission notes that many of the engagement mechanisms described in the Filing appear to be more geared towards the dissemination of utility information...the level of impact of stakeholder information has on the planning process is unclear." NY PSC Order, September 2021, Case 20-E-197
Stakeholder engagement for distribution planning (2)

► Requirements

- **Before plan is filed:** Can include significant input through working groups (e.g., CA, DC, HI, MI, NH, NY) and ongoing engagement
- **After plan is filed:** Stakeholders can file comments, utility provides periodic updates

► Examples:

- **New York** - Surveys, newsletters, webinars, meetings, and designated website with links to various sources of information
- **New Hampshire** - Stakeholder group to make recommendations on:
  - Assumptions and metrics
  - Load and DER forecasting methodology
  - Hosting capacity, interconnection, and locational value approach
- **Hawaii** - Stakeholder council, technical advisory panel, ad hoc working groups
Hawaii – Integrated Grid Planning

Stakeholder Engagement

Hawaiian Electric IGP Process

Education & Information  Input & Feedback

- Broad Public Engagement
- Stakeholder Council
- Working Groups
- Technical Advisory Panel

Industry peer group of experts participating voluntarily to advise on processes, methodologies, & technologies

- Forecasting Assumptions
- Resilience
- Distribution Planning
- Market

Integrated Grid Planning Stakeholder Council
May 18, 2022  Link to meeting slides
The Illinois Commission adopted multi-year integrated grid plan rules in December 2021 that apply to Ameren and ComEd (state’s two largest utilities). A significant stakeholder engagement process informs the utility grid plans.

- Before the workshops begin, utilities must provide the Commission with prescribed information, including preliminary proposals on capital investments the utility plans to make in the near future. The Commission will make the information publicly available on their website.
- Workshops are designed to encourage diverse stakeholder representation, held during day and evening hours in a variety of locations and allow for remote access.
- The workshop process should allow stakeholders to effectively and efficiently provide feedback and input to the utility. Stakeholders can submit data requests to the utility prior to each workshop on the topics addressed in the workshop, and the utility must respond within 14 days.
- Minimum of six workshops administered and run by an independent facilitator

At the conclusion of workshops, the facilitator prepares a draft report describing the process and areas of consensus and disagreement and provides recommendations to the Commission regarding the utility’s plan. Stakeholders can comment on the report.
In Oregon, utilities are required to host at least four stakeholder workshops prior to the utility filing its distribution system plan. During the workshops, the utilities must invite community members to share their relevant needs, challenges, and opportunities.

The utilities are also required to file a community engagement plan.

The workshops are intended to occur at a stage in which stakeholder engagement can influence the distribution system plan.

The Oregon PUC has a technical working group that holds regular meetings for stakeholders before and after the utilities file their distribution system plans.
Emerging Issues
Energy equity and justice (1)

Many states are adopting energy equity/justice provisions that apply to utility regulation.

- To address social, economic and health disparities
- Through legislation, governor’s executive orders, PUC orders, or actions by other agencies*

*See Farley et al., *Advancing Regulation in Utility Regulation*, 2021

See Extra Slides for Affordability provisions.
Energy equity and justice (2)

▶ OR’s staged approach to stakeholder engagement in distribution planning (Order 20-485) initially requires consultation with community-based organizations (CBOs) before plan filing, plus a community engagement plan.* It evolves to active collaboration with CBOs and environmental justice communities so community needs (energy burden, customer choice, resilience) inform distribution projects.

- Portland General Electric hired CBOs to recruit for and convene a series of community workshops, develop educational materials, and conduct research for PGE’s first distribution plan.
- OR HB 2475 (2021) provides OPUC authority to provide financial assistance to organizations that represent broad customer interests, including environmental justice organizations, in regulatory proceedings.

▶ MN – PUC required Xcel Energy to map reliability and service quality metrics and demographic data to reveal any equity issues (Dec. 18, 2020, order in Docket 20-406)

▶ ME – New integrated grid planning law requires “An assessment of the environmental, equity and environmental justice impacts of grid plans”

*For example, see section 3.4 in PGE’s 2021 Distribution System Plan.
Energy equity and justice (3)

► Washington’s Clean Energy Transformation Act (SB 5116, 2019) requires utilities to file Clean Energy Implementation Plans that, in part, ensure equitable distribution of energy and non-energy benefits of the transition to clean energy.

The plans must include customer benefit indicators to demonstrate the utility's progress toward meeting this requirement in the following categories:

- Energy benefits, non-energy benefits, reduction of burdens for highly-impacted communities and vulnerable populations, public health, environment, reduction in cost, reduction in risk, energy security, resilience

Utilities also must file multiyear rate plans that include equity performance measures.

The Act defines “vulnerable populations” and “highly impacted communities” — collectively “named communities” — and the process utilities must follow to map and engage with them.

- Each utility has convened an Equity Advisory Group of CBOs and, in consultation with its advisors, listed specific characteristics for mapping and defining named communities.

Source: PSE 2021. Also see Avista’s Plan.
Several Commissions are addressing data access in distribution planning and other proceedings.

**Customer usage data** - Making AMI interval data available to customers and third parties

- Some states are requiring utilities to use or evaluate feasibility of the Green Button framework* (e.g., CA, CO, CT, DC, HI, IL, MI, NH, NY and TX).
  - **Download My Data** – standard enables customer to download their data
  - **Connect My Data** – data exchange protocol allows automatic transfer of data from utility to third party on customer authorization

- Some states require specific aggregation levels for data sharing to protect privacy.

**System level data** – Making system level data available to support customer and third-party solutions

- NY, NH, MN, OH, CA and DC are examples of jurisdictions with detailed system data sharing requirements.

*The Green Button initiative is an industry-led effort to provide utility customers with easy and secure access to their energy usage information in a consumer-friendly and computer-friendly format.*
Data-related requirements (2)

Data platforms are centralized online resources where energy data are aggregated, stored in a common format, and accessible to customers and third parties.

**New York**

- **Joint Utilities data sharing portal** provides the following information by utility:
  - Distributed System Implementation Plans
  - Capital Investment Plans
  - Planned Resiliency / Reliability Projects
  - Reliability Statistics
  - Hosting Capacity
  - Beneficial Locations
  - Load Forecasts
  - Historical Load Data
  - NWA Opportunities
  - Queued DG
  - Installed DG
  - SIR Pre-Application Information

- NYSERDA established the Utility Energy Registry to develop an Integrated Energy Data Resource platform to streamline community access to aggregated data. New York adopted a 15/15 aggregation screen for residential customers and a 4/60 screen for all other customers.
  - 15/15 rule - An aggregation sample must have more than 15 customers and no single customer’s data may comprise more than 15% of the total aggregated data.

**New Hampshire**

- A settlement agreement in April 2021 outlined data platform requirements for utilities. The portal for customers and third parties will follow Green Button Connect protocols.
Data-related requirements (3)

**Minnesota*** - In November 2020, the Commission approved open access data standards proposed by Citizens Utility Board to release customer energy use data to third parties. The standards apply to utilities with >50,000 customers for a specific set of applications. (Docket M-19-505)

- To collect and share aggregated or anonymized, disaggregated customer energy use data for use by third parties
- Data provided at closest level of geographical specificity possible to maintain customer anonymity and at the finest practicable time interval

**Ohio** – An order on a multi-utility settlement (October 2021) requires utilities to provide access to customer data including:

- ≥24 months of energy usage data in 15, 30, or 60 minute intervals made available on a best-efforts basis within 24 hours of performing industry-standard validation, estimation and editing processes
- ≥24 months of summary billing history data, including date of bill, usage, bill amount and due date

*Report requested by Commission Staff, *Access to Aggregated or Anonymized Customer Energy Use Data* (October 2021): (1) discusses key aspects of data access and privacy policies and issues raised in the proceeding and (2) highlights the importance of access to aggregated customer energy use data for meeting climate targets, building benchmarking, and DER participation in wholesale markets, retail choice, and community choice aggregation

See *Extra Slides* for information on data access in California and the District of Columbia.
CA utilities are required to file Wildfire Mitigation Plans with:

- Map(s) of the highest risk areas; how the risk is assessed, highlighting changes from earlier WMPs; observed trends impacting ignition probabilities
- List of circuits with Public Safety Power Shutoffs (PSPS) 3 or more times in a CY and measures taken to reduce the number and impact of PSPS events
- PSPS protocols; direction of expected change in PSPS events; and engagement of vulnerable communities
- Progress report on all 2021 WMP key areas of improvement and remedies
- Targets (preventative strategies) from past plans and performance against the targets
- Organization-wide strategy and goals for June 1 and Sept. 1 of the current year, before the next WMP update, within next 3 years and within next 10 years, including asset management and inspection; system design, repair, replacement, hardening; situational awareness and (weather) forecasting; vegetation inspection and management; grid operations and PSPS protocols; data governance; resource allocation; emergency planning and preparedness; stakeholder engagement
- Metric analysis to track plans & performance

See “Extra Slides” for more information.
Other states, utilities

- **WA UTC docket** studying wildfire protection planning; utilities have filed plans.

- Nevada Energy submitted to the PUC of Nevada a [Natural Disaster Protection Plan](#) in February 2020 pursuant to SB 329 (2019), and Docket 19-06009 that codified requirements.

- **OR PUC docket** established after the Legislature passed SB 762 requiring plans be submitted to the PUC by Dec. 31, 2021.

- **UT PSC docket** established to implement requirements for wildland fire protection planning ([UT HB 66 of 2020](#)); Rocky Mountain Power and other utilities have submitted plans.

- Utilities serving customers in Idaho submitted Wildfire Mitigation Plans to the Idaho PUC for cost recovery.

- **Xcel Energy** submitted a wildfire mitigation plan in 2020 in a rate proceeding. A stipulated settlement accepted the plan with terms and conditions. Xcel Energy has since submitted a 2021 plan.
Getting starting with an IDSP proceeding: What other states have done

► Develop staff report or white paper outlining DSP needs, goals, and vision
  ■ Example: Oregon PUC Staff White Paper

► Issue surveys or targeted questions to utilities and stakeholders
  ■ Example utility survey from Minnesota
  ■ Utility survey, stakeholder survey and follow-up stakeholder questions used in Oregon
  ■ Initial meetings or workshops
  • Review and discuss surveys and questions
  • Understand current processes, data, systems and filings

► Host targeted presentations or trainings for staff and stakeholders
  ■ Examples: Colorado, Oregon, New Mexico

► Require utilities to develop a stakeholder engagement plan prior to technical planning
  ■ Example: Joint Utilities of NY stakeholder plan and timeline, Oregon Community Engagement Plans

► Require utilities to develop initial distribution system plan to report on current system and processes. Example: New York April 20, 2016, order
  1. Develop plan and timeline for stakeholder engagement (May 5, 2016)
  2. File Initial DSIP addressing current planning, operations, and administration and identifying immediate changes to meet state energy goals (June 30, 2016)
  3. File Joint DSIP addressing tools, processes and protocols developed jointly or under shared standards (Nov. 1, 2016)
Questions public utility commissions can ask

► How are grid modernization strategies and distributed energy resources addressed in distribution system plans today? What improvements can be made to better plan for uncertainties and risks in the future?

► How do planned or proposed grid modernization investments contribute to DER integration?

► What DER-related grid constraints are most commonly leading to mitigations or system upgrades? How will smart inverters be used for mitigation?

► What IEEE 1547-2018 implementation processes are needed to unlock the value of smart inverters?

► What steps can be taken today to plan for interoperability between DER owners, utilities and third-party aggregators?

► Are there opportunities to improve the diversity of participating stakeholders, increase data transparency, and clarify the role of stakeholder feedback in distribution system planning processes?

► When evaluating distribution system solutions, are all costs and benefits of the NWAs included in the analysis?

► What data access provisions are needed to provide consumers and third parties with useful customer and system level data?
Resources for more information


Berkeley Lab’s integrated distribution system planning website: [https://emp.lbl.gov/projects/integrated-distribution-system-planning](https://emp.lbl.gov/projects/integrated-distribution-system-planning)

Berkeley Lab’s research on time- and locational-sensitive value of DERs

A. Cooke, J. Homer, L. Schwartz, *Distribution System Planning – State Examples by Topic*, Pacific Northwest National Laboratory and Berkeley Lab, 2018


P. De Martini et al., *Integrated Resilience Distribution Planning*, PNNL, 2022


C. Farley et al., *Advancing Equity in Utility Regulation*, Berkeley Lab, 2021


N.L. Seidman, J. Shenot, J. Lazar, *Health Benefits by the Kilowatt-Hour: Using EPA Data to Analyze the Cost-Effectiveness of Efficiency and Renewables*, Regulatory Assistance Project, 2021


Contact

Electricity Markets and Policy Department
Berkeley Lab
https://emp.lbl.gov/

Click here to stay up to date on our publications and webinars and follow us @BerkeleyLabEMP

Lisa Schwartz
lcschwartz@lbl.gov
(510) 486-6315

Natalie Mims Frick
nfrick@lbl.gov
510-486-7584
Extra Slides
Procedural elements - Confidentiality

Confidentiality for security or trade secrets — for example:

- Level of specificity for hosting capacity maps
- Peak demand/capacity by feeder
- Values for reliability metrics
- Contractual cost terms
- Bidder responses to NWA RFPs
- Proprietary model information
Example hosting capacity analysis requirements: Minnesota (1)

- State law (§216B.2425, 2015) requires Xcel Energy to conduct a distribution study to identify interconnection points for small-scale distributed generation and system upgrades to support its development.

- PUC requires analysis of each feeder for solar ≤1 MW and potential distribution upgrades necessary to support expected distributed generation levels, based on utility’s IRP filings and Community Solar Gardens program.

- Utility filed 1st hosting capacity analysis on 12/1/16 (Docket 15-962)
  - Commission’s Aug. 1, 2017 decision requires filing Nov. 1 each year.
  - Provided guidance for future analysis, including reliable estimates and maps of available hosting capacity at feeder level.
    - Details to inform distribution planning and upgrades for efficient integration of distributed generation.
    - Detailed information on data, modeling assumptions and methodologies.

Source: Xcel Energy
Example hosting capacity analysis requirements: Minnesota (2)

- **Aug. 15, 2019, order** (Docket 18-684) required further improvements:
  - Work with stakeholders to improve value of analysis, with more detailed data in maps
  - Provide spreadsheet with hosting capacity data by substation and feeder, with peak load, daytime min. load, installed generation capacity, and queued generation capacity
  - For feeders with no hosting capacity, identify “The full range of mitigation options … including a range of potential costs … and financial benefits.”
  - Identify cost and benefits of replacing or augmenting initial interconnection review screens and supplemental review and automating interconnection studies

- **July 23, 2020, order** (Docket 19-666)
  - Adopts long-term goal to use hosting capacity analysis in interconnection fast-track screens
  - Requires estimating costs for more frequent updates and other use cases (e.g., initial interconnection review screens and supplemental review), considering load hosting analysis

- **June 1, 2022, order** ([Docket M-21-694](#))
  - Modified future requirements for hosting capacity analysis to proactively plan investments in hosting capacity and other necessary system capacity to allow distributed generation and electric vehicle additions consistent with the forecast for DERs — in coordination with IRP

Source: Xcel Energy 2021
ISO/RTO adoption of IEEE 1547-2018

ISO/NE
June 1, 2022
* Exception for DER < 100 kW: October 1, 2022

PJM
Jan 1, 2022


© EPRI, May 2022
Interconnection resources (1)

nrel.gov/grid/ieee-standard-1547

An online platform with educational resources to aid stakeholders in the successful adoption and implementation of IEEE 1547-2018.

Sponsored by:
DOE Solar Energy Technologies Office

Partners and Advisors:
► Sandia National Laboratories
► Institute of Electrical and Electronics Engineers
► Electric Power Research Institute
► National Association of Regulatory Utility Commissioners
► National Rural Electric Cooperative Association
► Interstate Renewable Energy Council
► Regulatory Assistance Project
► Western Interstate Energy Board

NREL’s well-catalogued and publicly accessible online platform includes presentations, industry white papers, and topic-specific NREL technical reports for utilities, states, solar developers, transmission operators, and other stakeholders.

Information on a forthcoming interconnection webinar series for PUCs will be posted at this website.

Key considerations include:

- Has the governing authority sufficiently identified motivations for updating the interconnection rule?
- How do the identified technical requirements relate to the desired outcome?
- Has the governing authority allowed for the use of DER capabilities (even if they are to be used in the future)?

Interconnection Innovation e-Xchange (i2X) is a partnership platform to bring diverse stakeholders involved in the interconnection of solar and wind energy resources to the electric grid. i2X will develop innovative solutions and provide technical assistance to enable faster, simpler, and fairer interconnection of solar and wind energy resources to the electric grid.
Partnership Pilot Program – Overview

- The pilot is for customer-owned, BTM DER aggregation to test if prescreening aggregators, and the ability to quickly execute contracts with them, will improve and accelerate NWA implementation.
- The pilot will operate for five years. It includes a mid-project review with an opportunity for an off-ramp at the beginning of the third year.
- The CPUC approved the utilities’ Partnership Pilot deferral opportunities, budget goals and subscription periods in December 2021 (PG&E, SCE, SDG&E).
  - Evaluation criteria were approved in January 2022. The joint utility advice letter describes the phased approach for evaluating performance for procurement and performance and reliability, off-ramp criteria and evaluation process.
- Utilities conduct a prescreening process to identify eligible aggregators for the pilot.
  - Grid needs the aggregator expects to address (e.g., voltage support), DER technologies that the aggregator expects to offer, and documentation of experience and capabilities, financial viability and technical viability.
  - As an example, SDG&E’s aggregator prescreening application is here.
- Subscription period opened January 2022.
The aggregator submits an offer reservation during the subscription period.

After utility receives it, the aggregator has 15 business days to provide the utility with customer affidavits of interest that include the amount of capacity the aggregator can provide and the amount that already exists. The utility reviews the affidavits to determine whether the aggregator can meet the need.

When the utility receives offers that meet 90% of the capacity needed to defer the distribution project, the utility contracts with the aggregators. Aggregators have 2 weeks to complete and sign the contract.

Offers are accepted until the utility has 120% of the capacity needed to defer the distribution project.
Partnership Pilot – Aggregator Payment

Aggregator payment is composed of three payment types and is capped at 85% of the one-year deferral value of the distribution project.

- Deployment payment is provided after the utility has proof that the BTM resources are operational.
- Reservation and performance payments are made after the utility contracts with aggregators for 100% of the capacity needed to defer the distribution project. These payments are tied to the time when deferral services are needed.

<table>
<thead>
<tr>
<th>Total Budget</th>
<th>Payments</th>
<th>Share of Total Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>85% of One-Year Deferral Value</td>
<td>Deployment Payment (not available for existing resources)</td>
<td>20%</td>
</tr>
<tr>
<td></td>
<td>Reservation Payment</td>
<td>30%</td>
</tr>
<tr>
<td></td>
<td>Performance Payment</td>
<td>50%</td>
</tr>
</tbody>
</table>
Example: Southern California Edison Partnership Pilot Program*

- **SCE** prioritization criteria for the pilot locations:
  - # of customers
  - customer program participation
  - historical usage on each circuit

- **SCE** priority locations:
  - low participation in a BTM DER program
  - locations requiring fewer customers to be enrolled in DER programs to meet capacity goals

- **3 locations selected**:
  - New distribution substation circuit
  - Transformer upgrade
  - Subtransmission line rebuild

---

*PG&E* identified six locations for deferral opportunities. *SDG&E* determined that it no longer needed the distribution capacity it forecasted for the Partnership Pilot and closed its subscription.
Standard Offer Contract Pilot

- Three-year pilot program that allows providers of front-of-the-meter DERs to offer distribution capacity (MW) at a specific price cap to defer a planned utility distribution system investment.

- The offer price cap is the value of a one-year deferral of the planned distribution project. Once 90% of the capacity is filled the utilities start the contract process.

- Contract is based on Technology Neutral Pro Forma contract — for example, SDG&E’s contract is [here](#).

- The utilities launched their Standard Offer Contract program in September 2021.
  - PG&E identified one deferral opportunity. In [May 2022](#), PG&E requested that the Commission terminate the solicitation because the need increased to 11 MW and a 10-hour performance period (noon to 10 pm).
  - SDG&E identified one deferral opportunity.
  - SCE selected three deferral opportunities and down-selected to one opportunity after further screening the projects.
- **SCE** prioritized projects for the pilot in locations with low customers per circuit mile ratio.
## Partnership and SOC Pilot Success Criteria

**In January 2022, the PUC approved the utilities’ evaluation criteria for the Partnership Partner and Standard Offer Contract pilot.**

**Two evaluation components**
- Success criteria
- Performance measures

**Also criteria to terminate the program at a three-year check point**

<table>
<thead>
<tr>
<th>Success Criteria</th>
<th>Questions to Analyze</th>
</tr>
</thead>
</table>
| Procurement Results       | • Were sufficient DERs procured to meet the grid need? If not, why?  
                            • Were DERs cost-effective compared to the planned investment?  
                            • Of the projects selected for piloting, how many were successfully procured for? What is the percentage?                                                                                   |
| DER/Aggregator Performance| • Did the DER perform to meet the full grid need? If not, what percent of grid need was met? Why did the DER not perform?                                                                                         |
|                           | • Did the DER perform according to its contractual obligations? How long did it take the DER to respond?                                                                                                            |
|                           | • How did the DER perform when called upon day-ahead and day-of? How many dispatch calls were requested and how frequently were they met?                                                                         |
|                           | • Did technology or DER type affect performance?                                                                                                                                                                     |
|                           | • Were any projects originally approved to participate ultimately deemed non-incremental? Provide additional detail.                                                                                           |
| Local Distribution Reliability | • Did the DERs defer the wires investment? Was a contingency plan implemented?                                                                                                                                     |
|                           | • Were other measures taken to mitigate a violation (e.g., switching, temporary generation, etc.)?                                                                                                              |
|                           | • Did a violation (e.g., overload, overvoltage, undervoltage, etc.) occur? If so, why?                                                                                                                              |
|                           | • Were there any service interruptions or was system reliability impacted?                                                                                                                                          |
|                           | • Did the DER impact operational flexibility? If so, how?                                                                                                                                                           |
|                           | • Did the DER project impact asset health? If so, how?                                                                                                                                                              |
Performance measures are metrics that identify opportunities for improvements in the pilots. The Partnership Pilot has nine performance measures and the SOC pilot has two (see table).

There are quantitative and qualitative questions for each measure that are identified in the utilities’ advice letter.
Data-related requirements

California - By order, utilities must make datasets available as part of Grid Needs Assessments & Distribution Deferral Opportunities filings.

► Grid needs
  ■ By circuit, substation, and sub-transmission capacity service
    • Peak load (five years)
    • DER growth (EE, DR, PV, EV, storage)
    • Facility loading %
    • Current year demand
    • Five-year forecasted demand
    • Forecasted percentage deficiency above the existing rating over five years
    • Forecasted MW deficiency over five years
    • Anticipated season or date by which distribution upgrade must be installed

► Distribution deferral opportunities
  ■ Planned investments
    • Project description
    • Distribution service required
    • Type of traditional capital investment equipment to be installed
    • In-service date
    • Deferrable by DERs? (Y/N)
    • Number and composition of customers

  ■ Candidate deferrals
    • Expected performance and operational requirements
    • Specific locational values
    • Distribution service required
    • Expected magnitude of DER service provision (MW/kWA)
    • Duration and timing of the deficiency and associated DER service requirements
    • Unit cost of traditional mitigation
    • Contingency plans
Data-related requirements

► **California** - Privacy screens vary by purpose and level.
  - Some data are aggregated across time (e.g., monthly data) or across the utility’s service territory (e.g., consumption data by city or zip code).
  - Residential customer usage data - Summarized monthly and aggregated by zip code using a 100/* screen (aggregated data must contain 100 customers, with no limit on the percentage of load that one customer can represent)
  - Commercial, agricultural and industrial data - 15/15 screen
  - Industrial customers - 5/25 screen
  - Local, state, and federal government agencies or academic researchers - 15/20 screen for residential, commercial, and agricultural customer monthly data, anonymized by census block
  - Zip code-level data is posted on utility websites (no data requests required).
  - Standard nondisclosure agreements and consent forms are used for other data requests.

Data-related requirements

District of Columbia PSC required a dedicated data sharing website following working group recommendations. Some data sets require secure access.

<table>
<thead>
<tr>
<th>Data Type</th>
<th>Frequency</th>
<th>Granularity</th>
<th>Availability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Capital Investment Plan – General Overview</td>
<td>Annual, 10 year forecast period</td>
<td>System</td>
<td>Current; Public (Pepco’s Annual Consolidated Report)</td>
</tr>
<tr>
<td>Load forecast</td>
<td>Annual, 10 year forecast period</td>
<td>Substation</td>
<td>Current; Public (Pepco’s Annual Consolidated Report)</td>
</tr>
<tr>
<td>Reliability statistics (SAIFI, CAIDI)</td>
<td>Annual (ACR)</td>
<td>Feeder level</td>
<td>Current; Public (Pepco’s Annual Consolidated Report)</td>
</tr>
<tr>
<td>Planned resiliency/ reliability projects</td>
<td>Annual</td>
<td>Varies by project</td>
<td>Current; Public (Pepco’s ACR and Rate Case Construction Report)</td>
</tr>
<tr>
<td>Load data</td>
<td>Annual (ACR)</td>
<td>Feeder (Historic)</td>
<td>NDA</td>
</tr>
<tr>
<td>Hosting Capacity</td>
<td>Quarterly</td>
<td>Feeder level</td>
<td>Hosting Capacity Map; Website</td>
</tr>
<tr>
<td>Beneficial Location</td>
<td>N/A</td>
<td>N/A</td>
<td>Not Available</td>
</tr>
<tr>
<td>Existing DER Capacity</td>
<td>Monthly</td>
<td>Feeder level</td>
<td>Heat Map; Website</td>
</tr>
</tbody>
</table>

The PSC reviewed the Customer Impact Working Group’s Green Button Connect My Data Report in an order (Sept. 2021) and made decisions on issues such as data fields, authorization form contents, revocation process, process for customers without Internet access, development of a Connect My Data tariff, and platform certification by the Green Button Alliance.
Since 2018 the CPUC has held proceedings to mitigate and address the risks of fires started by utility infrastructure.

R.18-10-007 required and approved wildfire mitigation plans (WMPs)

- SB 901 (2018) listed plan contents, gave CPUC short window to approve plans
- In 2019, CPUC approved first round of mitigation plans
- In Dec. 2019 CPUC Wildfire Safety Division issued draft, revised WMP guidelines
- By resolution, in January 2020 CPUC ordered utilities to file 2020 WMPs
- In June 2020, CPUC ratified the CPUC Wildfire Safety Division’s approvals with conditions of the 2020 WMPs
- In Nov. 2020, based on 2020 experience with WMPs, the Wildfire Safety Division issued revised a WMP Guidelines Template
- WMPs include considerable public outreach. By statute, outreach must be in English, Spanish, and the top 3 primary languages regardless of prevalence. A language is deemed prevalent if 1,000 or more people speak it within the utility’s service territory for WMP outreach.
- CA utilities submitted 2021 WMP updates and review began at the CPUC.
- In July 2021, the Wildfire Safety Division and its functions transferred to the CA Office of Energy Infrastructure Safety pursuant to AB 111 (2019).
The 2022 WMP template updates the original template after two plan cycles and evaluation periods.

2022 guidelines require:

- Identification of corporate officers who own each WMP section
- Checklist showing how the WMP meets statutory requirements
- Summary of 2020–2023 planned and actual expenditures and 2017–2023 rate impacts
- Historical no. of fires started by utility plant/equipment, no. of injuries and deaths due to fires, and various measures of the no. and value of assets and structures damaged or destroyed
- Organization-wide strategy and goals by 6/1 and 9/1 of the current year, by the next WMP update, within the next 3 and 10 years, including:
  - Risk assessment and mapping; asset management and inspection; system design, repair, replacement, hardening; situational awareness (and weather) forecasting; vegetation inspection and management; grid operations and protocols including PSPS; data governance; resource allocation; emergency planning and preparedness; stakeholder engagement
The 2022 WMP Template includes an update to the Maturity Model to assess the utilities’ capabilities and the maturity of their programs.

- The Maturity Model assesses utilities’ programs on 52 capabilities organized across 10 categories.

- The maturity model measures each capability on a 0 to 4 scale:
  - 0 - no clear ability, or tool, or progress
  - 1 - a partial step toward exhibiting the capability
  - 2 - the utility has mostly progressed toward possessing or exhibiting the capability
  - 3 - nearly fully possessing the capability
  - 4 - fully possessing the capability
California

- PUC 2020 decision in affordability docket establishes 3 metrics:
  1. Hours at minimum wage required to pay for essential utility services
  2. Vulnerability index of various communities
  3. Ratio of utility service charges to household income after deducting housing and other essential utility services (affordability ratio)

- Current phase of affordability docket focuses on use of metrics combined with rate tracking to evaluate affordability; Scoping Memo adds a Phase 3 to the docket to examine strategies to limit or mitigate future rate increases

- Hawaii PUC’s 2021 order established performance incentive mechanisms giving Hawaiian Electric an opportunity to earn additional revenue for performance in key areas. Three affordability metrics:
  - Schedule R typical and average annual bill as percent of low-income average income by island, or Low-to-Moderate Income energy burden
  - Customers (%) entered into payment arrangements by zip code
  - Disconnections for non-payment by customer class (%) by zip code
New York PSC is examining low-income affordability with a target energy burden (energy cost as a percentage of income) of 6% of gross income. A 2016 order adopted an Energy Affordability Policy (EAP) and directed utility filings.

- NY PSC has since approved low-income affordability programs for each utility.
- Staff white paper made 24 recommendations in part to modify EAP.
- 2021 order adopted recommendations for improving tools to identify eligible customers and discount calculations, improve state and utility program coordination, and increase standardization across utility programs; revisions increased total program budgets by $129 million to $366.7 million.
- The order also established a broad working group to address standardization of utility programs, data sharing, enhancing bill discount targets, and identifying highest usage customers for efficiency programs.