



# **Designing and Implementing an Award-Winning Energy Management Program at the USPS**

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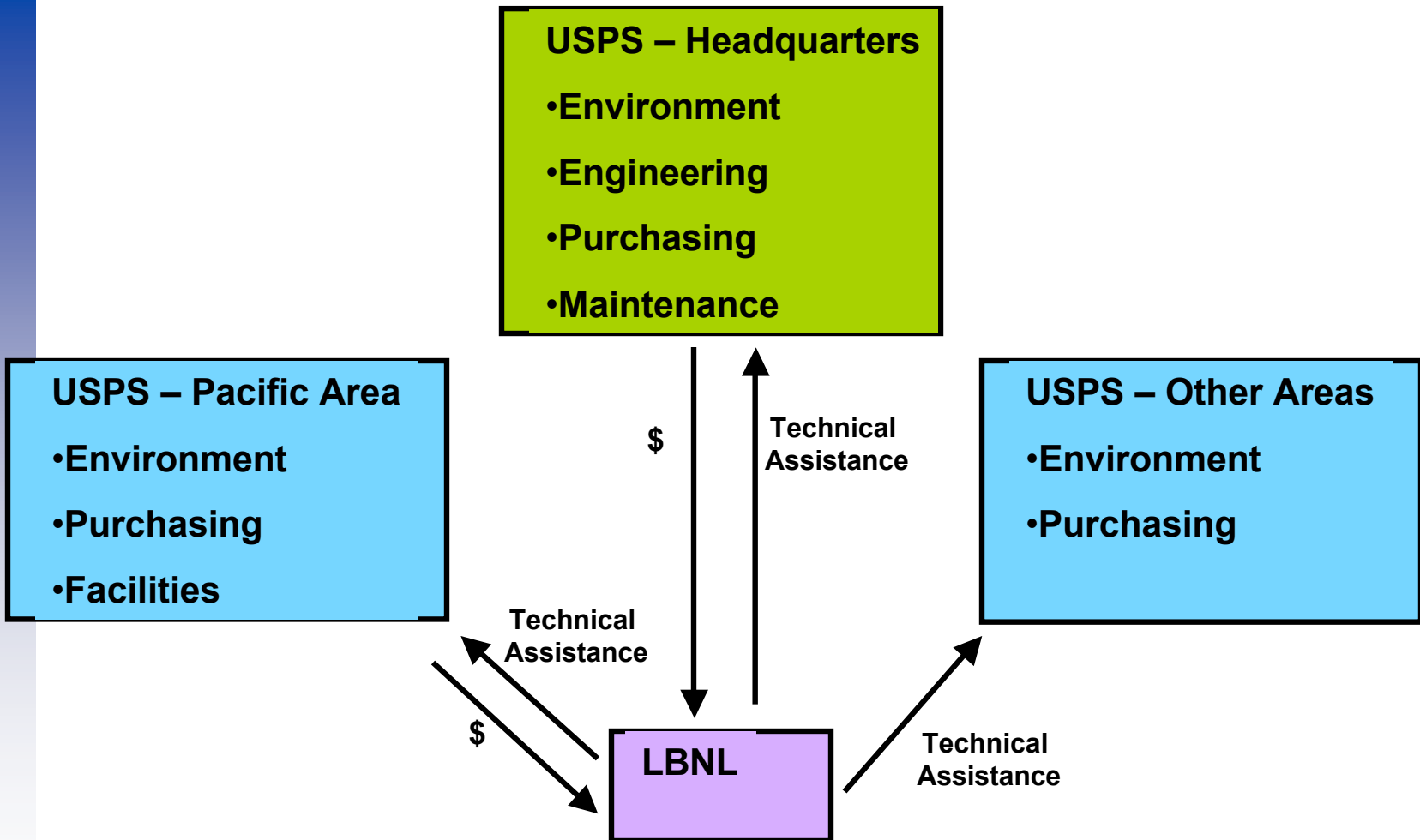
**Lawrence Berkeley National Laboratory**

**Environmental Energy Technologies Division Seminar**

**Berkeley, CA**

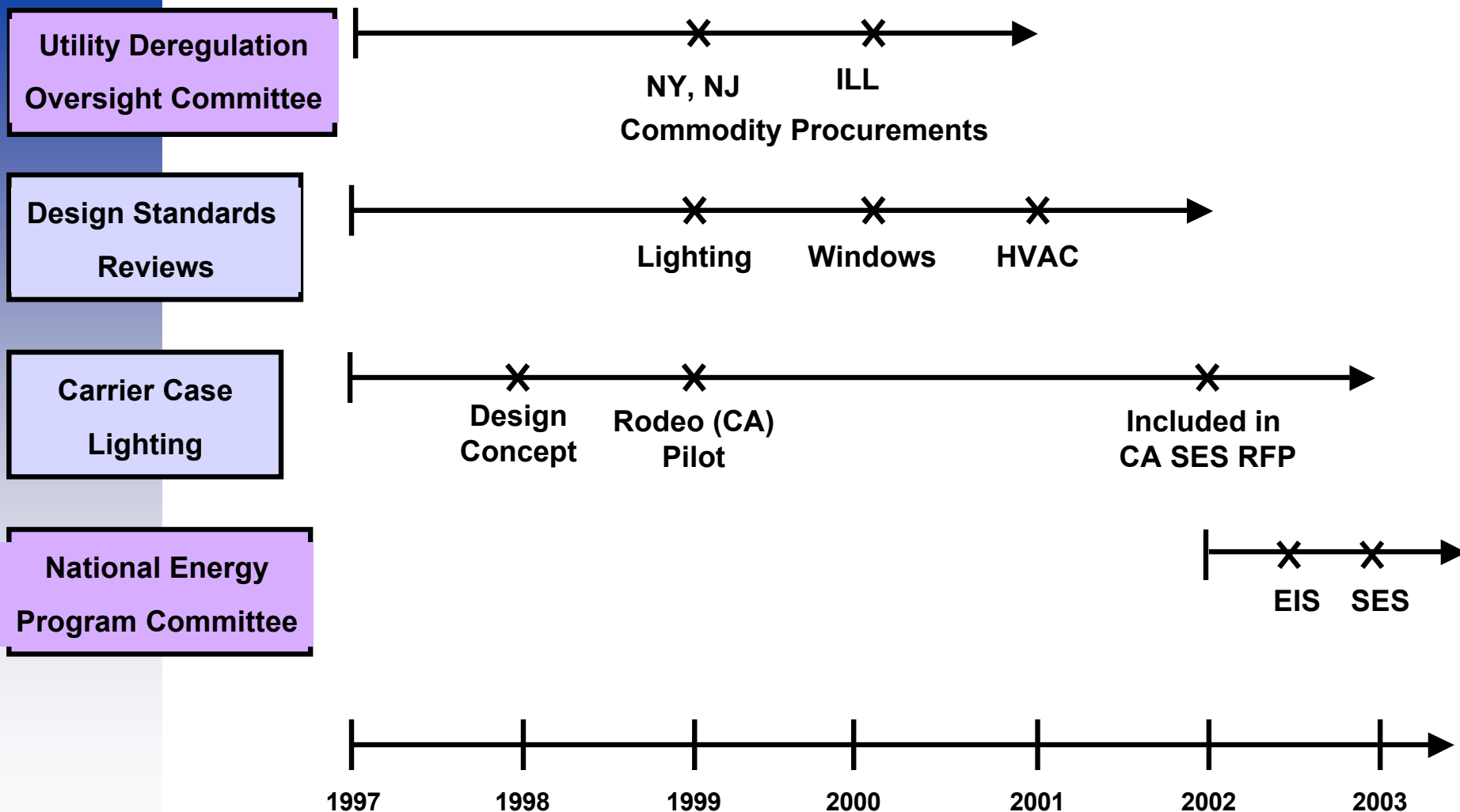
**February 19, 2004**

# USPS/LBNL Functional Area Relationships





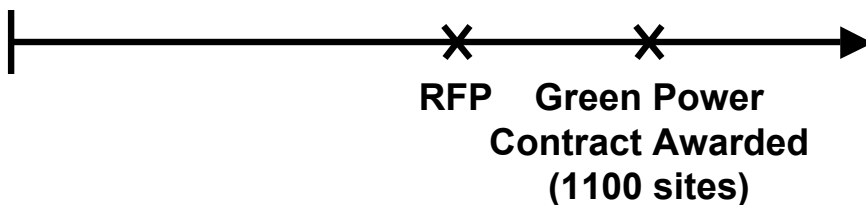
# USPS National Activities





# USPS Pacific Area Activities

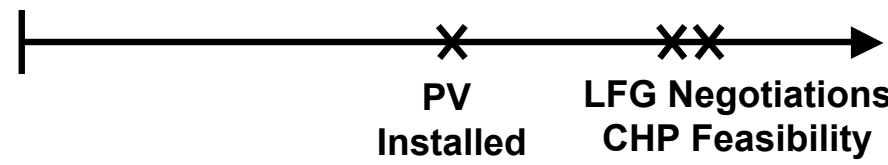
Electricity Procurement



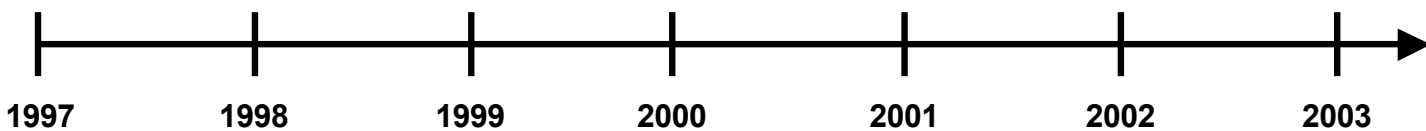
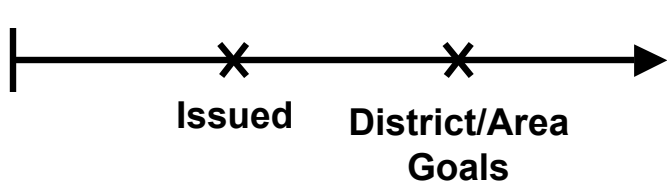
Shared Energy Savings



Distributed Generation



Strategic Energy Management Plan



# Principle Obstacles to Success



- Initial expectations - \$40 million in savings from competitive electricity markets in 1998 on total national electricity bills of \$400 million
- The USPS / Enron golf course agreement
- 40,000 buildings
- Mis-aligned and inadequate authority (facility, district, area, hq)
- Lack of organizational home
- Lack of incentives / consequences
- Distrust of “contractors” / It’s not “Postal”
- Turf issues
- Old facilities
- Last few years – no capital

# Utility Shared Energy Savings (SES) Contracts



## Utility SES

- Energy savings performance contract
- Sole source to utilities providing energy efficiency services

## LBNL Role

- Technical and financial evaluation of project proposals
- Utility rebates/ m&v requirements
- Buyout analysis
- Examples
  - Invest contracts (So Cal Edison)
  - PowerPact contracts (PG&E)
  - Las Vegas P&DC (Nevada Power)
  - Honolulu P&DC (Hawaiian Electric Co)

# Competitive Shared Energy Savings Contracts



## Competitive SES

- Competitively awarded (restructured states)
- Focus on technology cherry-picking (lighting, motors, motor controls only)
- Contracts awarded in 13 state area, but no projects completed

## LBNL Role

- Conduct market research to determine reason for failure and suggest improvements for CA contract
- Technical and financial evaluation of contractor offers
  - Contracts awarded to Viron, now ChevronTexaco - NoCal; Honeywell - SoCal
- Technical and financial evaluation of project proposals
  - >\$10M in projects awarded / completed; expected total >\$70M over 4 year contract life

# Distinguishing Features of USPS CA SES Contract



- Audit risks borne by ESCO
- Single ESCO per facility
- No “cherry-picking” – all technologies considered
- Performance risk borne by USPS
- Some key issues still being resolved
  - Use of savings in excess of 100% in a given year provided NPV is positive
  - Service level adjustments to baseline
  - Modeling out-year energy prices
  - Extend Delivery Order term to 25 years



# Commodity Procurement



- Electricity procurement (CA, NY, NJ, IL, national)
- Green power procurement (CA, NY)
- Comprehensive energy services (national)



# Purchasing Green Power in CA

- Creating realistic expectations of potential savings
- Developing senior management support
- Designing the solicitation
- Evaluating the offers and negotiating with potential suppliers
- L'Affaire Enron
- Offer lost in a merger
- Awarding a contract – 100% renewable, ~1100 sites, no price premium (~4aMW)
- Then-largest federal green power purchase

# Developing a PV Demonstration Project



- FEMP DER grant of \$125k received on the basis of original plan – 4 sites @ 25kW
- Conducted market research
  - Price: \$9 – 9.50/W @ 25kW; \$8.50/W @ 100kW
  - Rebates: CEC - \$4.50/W up to 50%; LADWP - \$5/W, no limit, manufactured in LA (lower for other products)
- Non-competitive procurement approved – PowerLight PowerGuard product
  - No roof penetration
  - Manufactured in LA – higher rebate
- Site Selection
  - LADWP rebate program
  - Tariff, roof, site cooperation
  - 3 candidate sites
- Use of expense funding approved for 100 kW

# Developing a PV Demonstration Project (cont.)

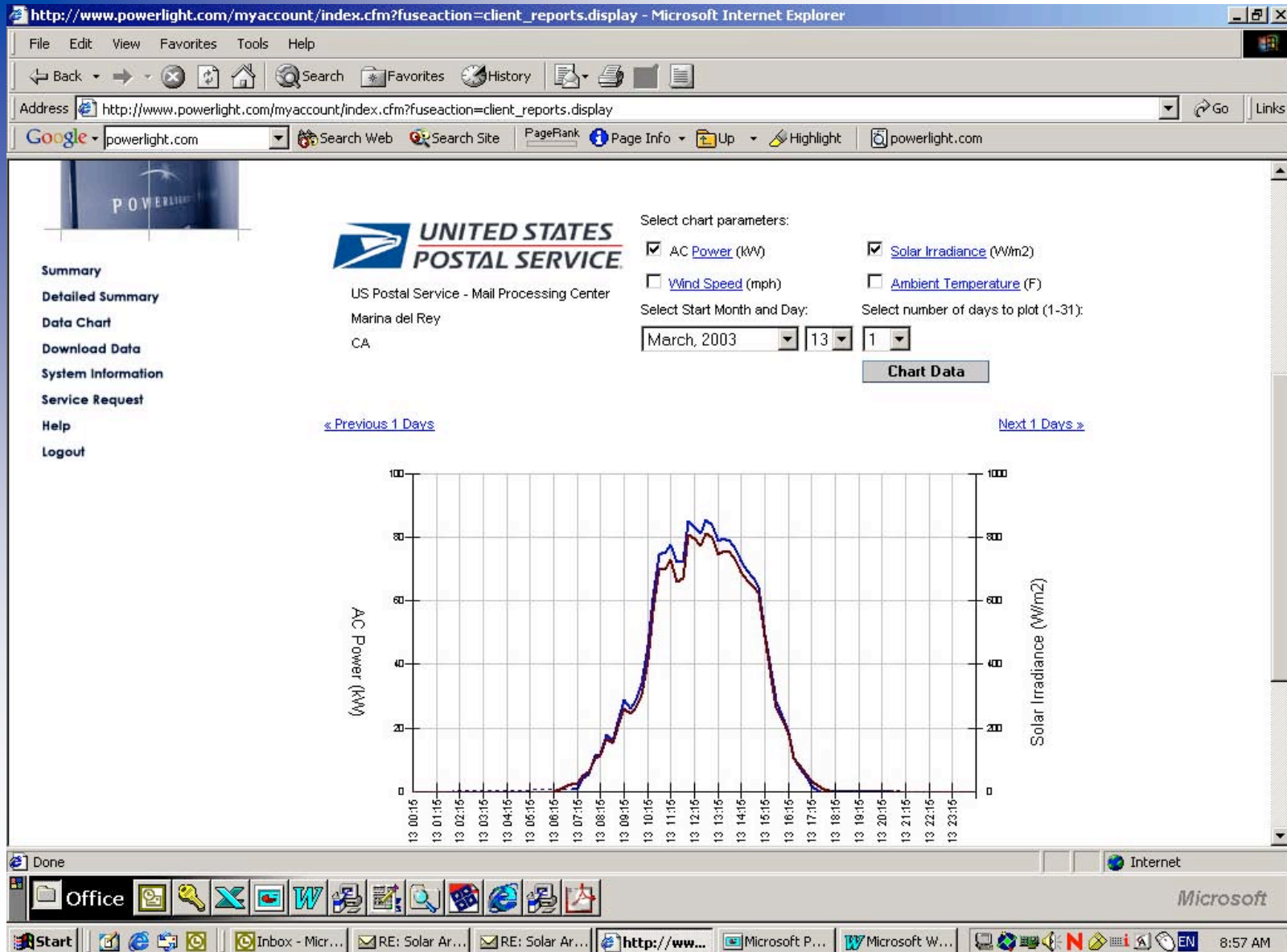


- LADWP increased rebate to \$6 / W
  - PowerLight increased size to 127W (nameplate)
  - Rebate \$684,000 (based on 114kW actual)
- Cost to USPS: \$225,000
  - 9 year ROI
- LADWP self-gen tariff substantially increased benefits
  - 7 year ROI
- System included Data Acquisition System and Solar Load Controller
- Led to newly-approved 400kW system in W. Sac.

# 127 kW Nameplate PV System at USPS Marina Processing & Distribution Center



# PV Data Acquisition System



# Favorable Recognition for the Client



**David Wiggs,  
Ageleina Galiteva,  
LADWP**

**Gord  
Handelsman  
Siemens Solar**

**Debra Bowen,  
State Senator**

**Dan Shugar  
PowerLight**

**Winston Hickox,  
Secretary,  
CalEPA**

**Ruth Galanter  
LA City Council**

**Beth Shearer  
Director, FEMP**



# Design Assistance



- Comprehensive Review of USPS Construction Design Standards
  - Recent request from USPS Facilities Department
  - Earlier reviews not influential
- Development of Large Facility Lighting Design Guide
- Development of Small / Medium Facility Lighting Design Guide
- Proposed Santa Monica Green Building
- Technology case studies
  - Compressed Air
  - Carrier case lighting



# Operations and Maintenance



- Pacific Area tele-metering and demand response program
  - Installation of energy information and demand response systems at 24 CA large facilities
  - Sole sourced to Viron Energy Services (now ChevronTexaco)
  - Funded entirely by CEC grant (\$1.2M)
- National tele-metering program
  - Developing technical specifications and business case

# Tele-metering: Building a Business Case



- Establish baseline technologies / services
- Determine incremental investment required
- Evaluate sources of potential benefits (high / medium / low cases)
  - More effective electricity and gas commodity procurements
  - Improve facility operations & maintenance (O&M)
  - Improve energy efficiency retrofit project design
  - Tariff analysis
  - Reduce utility billing errors
  - Evaluate potential from economic demand response (programs and / or prices)
  - Evaluate potential from participation in demand response programs (grid emergency)
- Calculate return on investment

# Lighting



- Lighting technology design (“Rodeo” or carrier case fixture)
- Lighting design guides
  - Retail operations
  - P&DCs
- Berkeley Lamp test-bed



## Direct Financial Benefits

- Tariff analysis - \$200K refund from SDG&E for overbilling
- CEC grant - \$1.2M for demand response system
- LADWP rebate - \$684K for Marina PV system
- FEMP grant - \$125K for Marina PV system
- PG&E Self-Gen Incentive Program rebate - ~\$2M for W.Sacto PV system
- Various smaller utility rebates

# The Strategic Energy Management Plan



- Heart of the energy program
- Defined organizational structure, responsibilities
- Senior management support
- Established goals
- Tools provided
- Reporting incorporated



PACIFIC AREA ENERGY PROGRAM COMMITTEE

STRATEGIC ENERGY MANAGEMENT PLAN

FY 2003 – FY 2005

OCTOBER, 2002



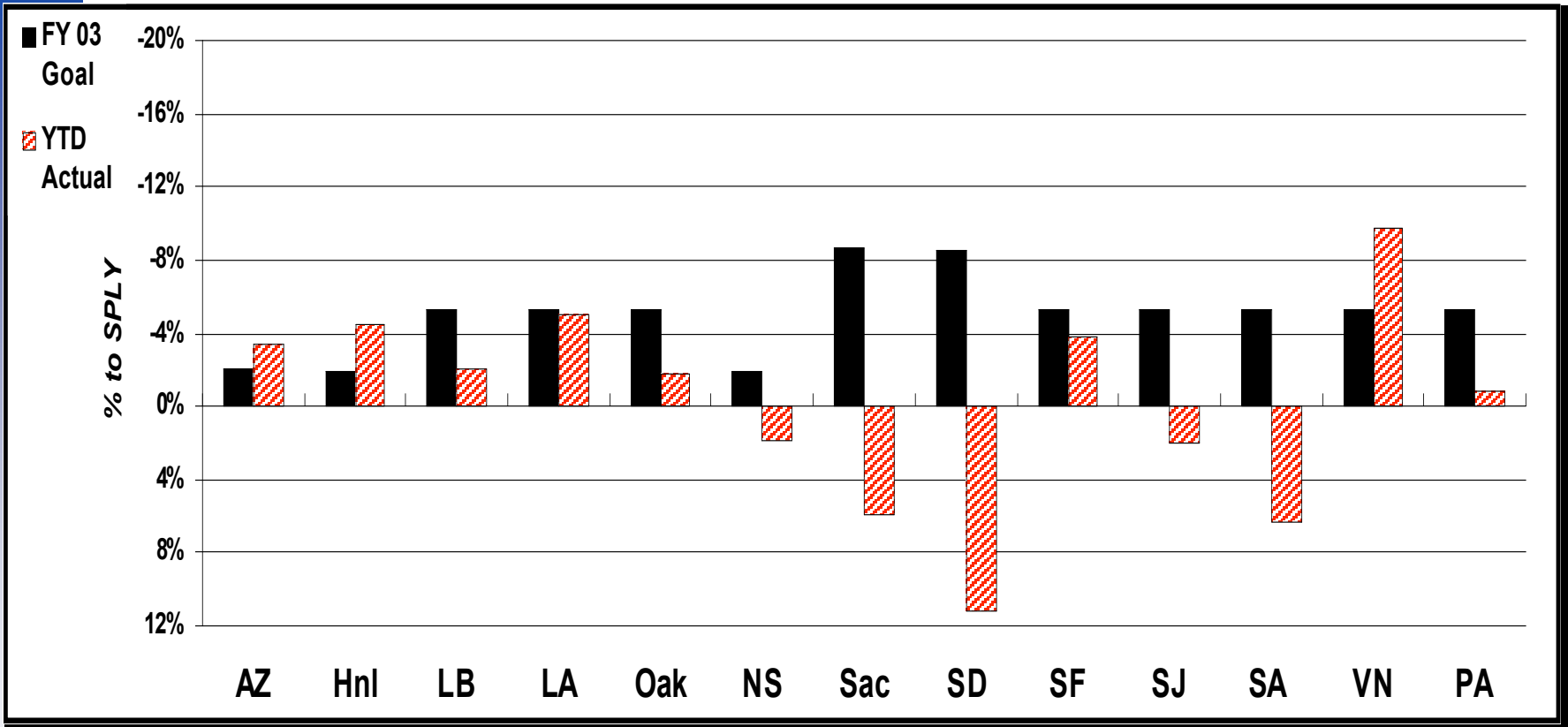


# Energy Consumption Goals



	FY 85	FY 01	FY 02		FY 03		FY 04		FY 05	
	Actual	Actual	Goal	Actual	Goal	Actual	Goal	Actual	Goal	Actual
Arizona	<b>91.3</b>			<b>86.9</b>	<b>85.2</b>		<b>80.7</b>		<b>73.8</b>	
Honolulu	61.1	74.0	<b>69.7</b>	73.5	<b>72.1</b>		<b>68.3</b>		<b>62.4</b>	
Long Beach	68.2	71.5	<b>67.4</b>	68.3	<b>64.7</b>		<b>61.2</b>		<b>57.9</b>	
Los Angeles	72.6	73.2	<b>66.3</b>	76.4	<b>72.3</b>		<b>68.5</b>		<b>64.8</b>	
Oakland	75.9	70.5	<b>68.3</b>	69.5	<b>65.8</b>		<b>62.3</b>		<b>58.9</b>	
Nevada Sierra	<b>74.1</b>			<b>115.5</b>	<b>113.2</b>		<b>107.2</b>		<b>98.0</b>	
Sacramento	74.9	79.5	<b>74.9</b>	79.9	<b>73.0</b>		<b>69.1</b>		<b>67.8</b>	
San Diego	67.3	80.8	<b>76.1</b>	81.9	<b>74.9</b>		<b>70.9</b>		<b>69.5</b>	
San Francisco	66.3	76.3	<b>71.9</b>	70.3	<b>66.6</b>		<b>63.0</b>		<b>59.7</b>	
San Jose	77.8	97.9	<b>91.6</b>	93.4	<b>88.4</b>		<b>83.7</b>		<b>79.2</b>	
Santa Ana	64.7	63.0	<b>59.7</b>	64.8	<b>61.4</b>		<b>58.1</b>		<b>55.0</b>	
Van Nuys	75.1	87.2	<b>81.8</b>	85.5	<b>80.9</b>		<b>76.6</b>		<b>72.5</b>	
<b>Pacific Area</b>	<b>72.2</b>	<b>74.6</b>	<b>72.1</b>	78.3	<b>74.2</b>		<b>70.2</b>		<b>66.5</b>	

# Energy Consumption Reporting





# Key Success Factors



- Meeting the people / learning the culture
- Finding a champion
- Focusing on the needs of the USPS
- Gaining recognition for the client (press coverage, awards, etc)
- Bringing supplemental resources (FEMP co-funding, state / utility rebates, etc)
- Patience and persistence / navigating roadblocks
- Gaining credibility / delivering the goods
- Striking when the iron is hot
- Looking for opportunities
- Picking your battles (and your timing)

# Energy Program Awards



- DOE Federal Energy and Water Management Award (2003, 2000)
- CA Governor's Environmental and Economic Leadership Award (1999)
- Federal Energy Saver Showcase (2002)
- EPA Champion of Green Government Award (2002)
- "Honorable Mention" USEPA Green Power Leadership Award (2000)
- Presidential Award for Leadership in Federal Energy Management (2003)